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#### **Audit Committee**

#### WORK OF INTERNAL AUDIT – THIRD QUARTER 2009/10

**Report by:** Head of Audit and Risk Management

## **Summary**

The Head of Audit and Risk Management produces a quarterly summary of the work of Internal Audit.

This summary consists of a narrative in which the Head of Audit and Risk Management updates the Audit Committee on any changes in the audit plan and also highlights other areas that he feels the Audit Committee should be aware of.

In addition to the narrative key matters are attached in the following statements:

Statement 1: Comparison of allocation and use of resources to 31December 2009

Statement 2: Performance Indicators for quarter ending 31December 2009

Statement 3: Summary of Audit Reports Issued in Quarter 3 2009/10

Statement 4: Audit Reports experiencing delay in implementation

Statement 5: Position on contingency audits/irregularity reviews up to 31December 2009

Statement 6: Irregularities finalised in 2009/10

Statement 7: Risk Management Update

## 1 Head of Audit and Risk Management Update

- 1.1 The audit plan continues to be risk based and as part of this process the Head of Audit meets with Directors and 2<sup>nd</sup> tier officers and discusses the following areas to inform the Audit Plan:
  - Key risks
  - Risk Management and Risk Registers
- 1.2 The Head of Audit continues to monitor the risks in the organisation and update the Audit Plan to reflect changing priorities. Any changes in the plan are reported to the Audit Committee.
- 1.3 Part of this process is the continuing identification of risk areas by ongoing consultation with relevant staff across the organisation and inclusion of high risk areas in the audit plan.
- 1.4 The 2009/10 Audit Plan was agreed in March 2009 and had 1209 auditable days allocated across the organisation. Between quarter one and quarter three 72 audit days have been added and 97 days have been deleted. The plan currently has 1184 auditable days. The list of added and deleted items is provided in the table below.

| Audits added and deleted in 2009/10     |               |        |   |
|---|---------------|--------|---|
| Audit Description                       | Audit<br>Days | Status | Comments  |
| IT Business<br>Continuity               | 7             | added  | Audit added as this area is now ready to be audited                                 |
| Members Allowances                      | 2             | added  | Days added to initial 5 day allocation to allow work to be completed                |
| Planning Policy<br>&Projects            | 2             | added  | As above  |
| Cippenham Library                       | 6             | added  | Replace combined Libraries Audit  |
| Langley Library                         | 6             | added  | As above  |
| Youth Service                           | 10            | added  | Replacement to deleted Music Service Audit  |
| FMSiS                                   | 10            | added  | Management of the Financial<br>Management Standard in Schools<br>assessment process |
| Business Continuity & Disaster Recovery | 9             | added  | To replace school catering own provision  |

| Audits added and deleted in 2009/10 |               |         |  |
|-------------------------------------|---------------|---------|--|
| Audit Description                   | Audit<br>Days | Status  | Comments   |
| Slough & Eton<br>School             | 10            | added   | To replace Priory School   |
| Lavender Court                      | 5             | added   | To replace food & safety   |
| Respond                             | 5             | added   | To replace food & safety   |
| Cippenham &<br>Langley Libraries    | 10            | deleted | Need to be audited as separate entities                                  |
| Cippenham Library                   | 6             | deleted | Libraries to be assessed by AD   |
| Music Service                       | 10            | deleted | Satisfactory assurance in 2008/09 replaced by Youth Service              |
| West Wing                           | 10            | deleted | Future of West Wing currently under review                               |
| SMT Priorities                      | 10            | deleted | 10 days allocated to FMSiS management                                    |
| Britwell Library                    | 10            | deleted | Libraries to be assessed by AD   |
| Food & Safety                       | 10            | deleted | Low priority area replaced by high priority Respond & Lavender Court     |
| Programmes & Procurement            | 15            | deleted | Included in Procurement Audit  |
| School Catering Own<br>Provision    | 10            | deleted | Replaced by higher priority Business<br>Continuity and Disaster Recovery |
| Priory School                       | 6             | deleted | Replaced by Slough and Eton  |
| Net change                          | 25            | deleted |  |

#### **Counter Fraud arrangements**

1.5 Internal Audit has taken a number of steps to ensure that counter fraud arrangements in Slough Borough Council are effective. These include both proactive and reactive anti fraud arrangements.

#### **Policy Updates**

1.6 The anti fraud and corruption policy was updated in March 2009 and was approved by CMT on 01/04/09. The fraud response plan was also approved by CMT on 01/04/09. These documents outline the roles and responsibilities of officers and members and the actions they should take in the event of a fraud occurring.

#### **Training**

- 1.7 In July 2009 SBC purchased an electronic antifraud training package to further raise antifraud awareness amongst staff. The training package is web based and highlights
  - > staff and management responsibilities in respect of fraud
  - how to combat fraud and create an anti fraud culture
  - how to detect potential fraud and
  - > what actions to take if fraud is detected.
- 1.8 The training package tutorial takes approximately 30 to 40 minutes to complete and is followed by a test of knowledge. A log is kept of those employees who have completed the test.
- 1.9 The original target was to roll out the training in Quarter 2, however, due to capacity within the internal audit section this will now be rolled out in quarter 4.

#### Anti Fraud Plan

- 1.10 The audit work carried out by Internal Audit and the work carried out by the Housing Benefit Fraud Unit contribute to the anti fraud arrangements in the organisation. These activities have been identified and brought together in one document to enable further clarity in respect of anti fraud work being carried out. This was presented formally to the previous audit committee. It is proposed that progress against the plan will be measured in the quarter 4 report and quarterly thereafter.
- 1.11 An updated anti fraud plan will be presented to Audit Committee in quarter 4.

# Comparison of allocation and use of resources-to 31December 2009

|                                   | ANNUAL AUDIT PLAN ALLOCATION - ORIGINAL | ANNUAL AUDIT PLAN ALLOCATION - LATEST | TO E | AL USED<br>ND OF<br>RTER 2 |
|-----------------------------------|---|---------------------------------------|------|----------------------------|
|                                   |   |                                       | Days | %                          |
| PLANNED AUDITS                    |   |                                       |      |                            |
| Fundamental (Core) Systems Audits | 392                                     | 401                                   | 34   |                            |
| Non-Core Systems Audits           | 743                                     | 658                                   | 403  |                            |
| IT Audit                          | 74                                      | 90                                    | 43   |                            |
| TOTAL PLANNED AUDITS:             | 1209                                    | 1149                                  | 480  |                            |
| OTHER AUDIT WORK                  |   |                                       |      |                            |
| Old Year Audits                   | 10                                      | 10                                    | 11   |                            |
| Follow Ups                        | 40                                      | 40                                    | 71   |                            |
| Contingency Audits                | 42                                      | 42                                    | 122  |                            |
| Investigations                    | 40                                      | 65                                    | 61   |                            |
| TOTAL OTHER AUDIT WORK            | 132                                     | 157                                   | 265  |                            |
| TOTAL AUDIT DAYS                  |   |                                       |      |                            |
| OTHER CHARGEABLE                  |   |                                       |      |                            |
| Chargeable Management             | 324                                     | 324                                   | 101  |                            |
| TOTAL CHARGEABLE DAYS             | 324                                     | 324                                   | 101  |                            |
| AUDIT MANAGEMENT & ADMIN          |   |                                       |      |                            |
| Non Chargeable Management         | 76                                      | 76                                    | 18   |                            |
| Management Information/Admin      | 121                                     | 121                                   | 77   |                            |
| TOTAL MANAGEMENT & ADMIN          | 197                                     | 197                                   | 95   |                            |
| LEAVE & TRAINING                  |   |                                       |      |                            |
| Statutory Leave                   | 80                                      | 80                                    | 40   |                            |
| Annual Leave                      | 309                                     | 309                                   | 161  |                            |
| Special Leave                     | 145                                     | 145                                   | 67   |                            |
| Sick Absence                      | 80                                      | 80                                    | 187  |                            |
| Professional Training             | 124                                     | 124                                   | 7    |                            |
| TOTAL LEAVE & TRAINING            | 738                                     | 738                                   | 462  |                            |
| TOTAL STAFF DAYS                  | 2600                                    | 2600                                  |      |                            |

Vacancies are used to fund work from Deloitte & Touche.

These days will be applied and reported when draft reports are issued.

# Performance Indicators for quarter ending 31December 2009

| Planned work                                       |                    |                  |
|--|--------------------|------------------|
|  | Current<br>Quarter | Year to 31.12.09 |
|  | %                  | %                |
| Proportion of planned audit work completed         | 18                 | 35               |
| Anticinated 60% completion by end of February 2010 |                    |                  |

Anticipated 60% completion by end of February 2010

#### Recommendations

| Recommendations:     | Made | Agreed | Proportion agreed |
|----------------------|------|--------|-------------------|
| Current years audits |      |        |                   |
| Quarter              | 70   | 70     | 100%              |
| Year                 | 97   | 97     | 100%              |

## Follow-up responses received\*

#### Recommendations

|         | Agreed | Implemented | Proportion implemented |
|---------|--------|-------------|------------------------|
| Quarter | 24     | 22          | 92%                    |

NB: statistics of recommendations implemented are based on a six month follow up review after the issue of a final report. Also note that some recommendations may not have been due for implementation within 6 months of the issue of the final report.

## Survey results received

|                | Quarter    | Year to 31.12.09 |
|----------------|------------|------------------|
|                | Proportion | Proportion       |
| Good           | 78         | 70               |
| Satisfactory   | 22         | 30               |
| Poor           |            |                  |
| Unsatisfactory |            |                  |

## Summary of Audit Reports Issued in Quarter 3 2009/10

#### 3.1 The following Audits received a Satisfactory Assurance

- Building Control
- ➤ Lea Nursery School
- Supporting People Grant Certification
- Occupational Health
- Cippenham Junior School
- > St Bernards Catholic Grammar School
- Haybrook College
- > Education Welfare
- Contact Point
- Pippins School
- Anti-Virus & Spyware
- Data Centre
- ➤ Single Status Harmonisation & Job Evaluation
- Disabled Facilities grant

#### 3.2 The following audits received Limited Assurance

#### **DPA & FOI**

We made thirteen significant risk and two medium risk recommendations to improve the administration and management overview the Data Protection Act and Freedom of Information.

An action plan is in place and progress will be reported to a future audit committee.

#### **Overtime Payments**

We made six recommendations to improve the administration and management of the overtime cots and processes.

An action plan is in place and progress will be reported to a future audit committee.

#### 3.3 The Following Audits received No Assurance

#### Slough & Eton School

We made 24 significant risk recommendations and nine medium risk recommendations to improve the financial management of the school.

An action plan is in place and progress will be reported to a future audit committee.

#### 3.4 Recommendations not implemented

In the third quarter of 2009/10 seven of the twenty-six medium and significant risk recommendations followed up were not implemented. These are outlined below:

#### **Lettings Management**

Two medium risk recommendations not implemented

- ➤ The Assessment Manager should record the 10% checks that are carried out in respect of applications to join the Housing Register and the correct allocation on the register
- > Copies of declarations are to be returned to the departments director for inclusion in the departmental register of employees interests.

#### **Mobile Phones**

This audit was reported in December 2008 and made seven high and medium risk recommendations.

A follow up audit was completed in June 2009 and a further follow up in October 2009.

Five medium risk recommendations have not been implemented; all of these relate to the out of date mobile phones policy and to user terms and conditions.

As a result of non implementation of recommendations there remains a high risk of mobile phone abuse

3.5 As agreed by members, where recommendations or actions have not implemented recommendations the responsible officers may be given an opportunity to explain why at the following audit committee.

# Audit Reports experiencing delay in implementation

## 4.1 Outstanding Follow ups

| Audit no and title | Department name | Final<br>report<br>issued | Follow-up Due |
|--------------------|-----------------|---------------------------|---------------|
|                    |                 |                           |               |

Note: Follow up of recommendations is carried out with every audit and/or after 6 months.

## 4.2 Outstanding drafts

| Audit title | Department name | Draft sent | Contact name |
|-------------|-----------------|------------|--------------|
|             |                 |            |              |

There are no draft reports for which we are awaiting a response

# Position on contingency audits/irregularity reviews up to 31December 2009

## 5.1 Contingency Audits

| Description                           | Total<br>Days to<br>31/12/09 | Current position                 |
|---------------------------------------|------------------------------|----------------------------------|
| Housing Management Information system | 8                            | On-going with significant issues |

## 5.2 Irregularity reviews

| Description   | Total            | Current position  |
|---|------------------|---|
|   | Days to 31/12/09 |   |
| Overpayment to Care leaver  | 1.0              | Initial report and recommendations issued. Awaiting a response to finalise the report |
| Allegation of Personal business<br>being managed from SBC<br>premises |                  | Management investigation currently underway following Internal Audit advice           |
| Supported Living Investigation  | 50               | Audit investigation complete. Police investigation complete.                          |

## Irregularities finalised in 2009/10

#### E-mail abuse complaint in CWB directorate

- 6.1 An offensive email was sent by an employee of Slough Borough Council to another employee of Slough Borough Council. After investigation it was found that the email originated from a personal e-mail account rather than a work account.
- 6.2 The officer concerned was reminded of the email policy and no further action was taken

#### Query on payment card usage

- 6.3 A number of payments made using a payment card issued to the Creative Academy Co-ordinator in the Community & Wellbeing Directorate were identified as potentially personal rather than business.
- 6.4 An investigation showed that all the payments identified were made for business and that a management trail existed for each one.
- 6.5 It was further established that where appropriate, the suppliers had been invited to apply for inclusion on I-Proc so that the card would not need to be used in future for similar purchases.

#### Financial Irregularities at Longcroft residential home

- 6.6 On 1st December 2008 an irregularity in the funds held at Phoenix Day Centre was identified by the Assistant Unit Manager and reported to the Group/Locality Manager and Director of Community and Wellbeing.
- 6.7 A full disciplinary investigation and Internal Audit investigation was undertaken and the administrative officer was dismissed with immediate effect. The findings of the investigation were reported to Thames Valley Police, who on the 25th March arrested the administrative officer and pressed charges.
- 6.8 The administrative officer received a police caution

#### Supported Living

- 6.9 Supported Living is about people with disability
  - > Living in their own home
  - Making choices about their life
  - > Getting support to live the way they want to

- 6.10 In August 2009 Internal audit carried out an investigation in respect of suspected financial irregularities and shared their findings with the Police.
- 6.11 One member of staff was dismissed and in January 2010 received a suspended custodial sentence and 100 hours of community service. The financial crime unit are also applying for an asset seizure order from the Crown Court.

## 7 Risk Management Update

- 7.1 This update report focuses on
  - ➤ the framework in place for updating Senior Management on Risk Management developments and issues
  - the key actions taken in the quarter October 2009 to December 2009
  - ➤ the proposed actions for the quarter January 2010 to March 2009
  - ➤ the actions taken to mitigate the risks identified within the Corporate Risk Register
  - relevant insurance actions

#### Reporting Risk Management issues to senior management

- 7.2 CMT are receiving formal reports providing quarterly updates on Risk Management issues. These include
  - Actions taken to mitigate identified risks
  - Movements of risks between the red, amber and green status
  - New and emerging risks
  - Updates on areas where risks have not been addressed in order that CMT can take informed decisions on allocation of resources
- 7.3 Internal Audit and Risk Management regularly attend SMTs to discuss and update Risk Registers and also provide training as and when required. The Risk Management profile is currently high and SMTs are inviting Internal Audit and Risk Management to attend SMTs in order to keep Risk Registers updated and relevant.
- 7.4 This is a positive situation as it demonstrates ownership of Risks by Directorates and that Risk Management continues to be further embedded across the organisation.
- 7.5 Updated Risk Management Guidance has been published on the intranet along with the corporate risk register and all individual directorate risk registers.
- 7.6 Risk Registers are being developed for the Council's key strategic projects, such as Heart of Slough and Shared Services.

#### Key actions taken for the quarter October 2009 to December 2009

- 7.7 The Risks Registers for Community and Well-Being and for Education and Children's Services were up-dated by the respective Senior Management teams.
- 7.8 The Directors of Resources and Improvement & Development were both shown how to enter and update risks on the council's risk management system, this will enable departments to take further ownership of their risks and the responsibility for their management.
- 7.9 Three officers within the Improvement & Development Department were trained on the Risk Management to establish whether the JCAD Risk system would be able to be tailored to monitor performance management.

#### Key actions proposed for the quarter January 2010 to March 2010

- 7.10 The remainder of the Departmental Risk Registers are to be updated.
- 7.11 It is proposed to complete the programme of roll out to Directors and Assistant directors.
- 7.12 In order that departments may update their own risk registers without recourse to the Risk and Insurance Officer a member of each department will be trained to enter, update and report on risks. This officer will take on the roll of Risk Champion.
- 7.13 It is envisaged that the introduction of more localised control over risk registers will encourage the completion and use of risk registers throughout the organisation on a regular basis.

#### **Relevant Insurance Actions**

- 7.14 Work was carried out in preparing the insurance portfolio tender in conjunction with the Council's Insurance brokers.
- 7.15 The insurance cover for SBC is currently in the tender evaluation stage.
- 7.16 A report will be produced for CMT and members in February 2010 that recommends the make up of the Council's insurance portfolio, this report will include budget implications for 2010/11.